

CITY OF HAYWARD AGENDA REPORT

AGENDA DATE

03/01/05

AGENDA ITEM

WS#2(2)

WORK SESSION ITEM

TO:

Mayor and City Council

FROM:

Acting Director of Finance and Internal Services

SUBJECT:

Mid-Year Budget Review

RECOMMENDATION:

It is recommended that the City Council review and comment on this report.

BACKGROUND:

The report which follows reviews General Fund actual financial results for 2003-04 and the status of the General Fund at the mid-year point for 2004-05. The report begins with an analysis of fiscal year 2003-04 and how the results for the year impact the current fiscal year's budget. Following that discussion is a review of the General Fund budget at the mid-year for 2004-05.

Fiscal Year 2003-04

Last Spring, the Council was advised that expenditures would exceed revenues in the General Fund by about \$6.2 million. The Council authorized the use of contingency funds to balance the budget. As 2003-04 came to a close it became apparent that costs would be contained in the General Fund and that the fiscal year would end in a slightly better position that originally budgeted. The final audit reveals that at the end of FY 2003-04 the City did experience a shortfall. However, the shortfall was less than previously reported to Council. More specifically, actual revenue and transfers-in came to \$88.6 million and expenditures were \$94.4 million resulting in a revenue short fall of \$5.8 million.

The importance of the reduced use of contingency reserves for 2003-04 is to make available to future budget years a larger contingency reserve. This information is shown in Schedule B attached which begins with the audited fund balance at June 30, 2004.

Fiscal Year 2004-05

Staff has analyzed General Fund revenues and expenditures for 2004-05 through December 31, 2004 and is pleased report that it appears that several revenue sources will exceed budget for the year. When Council adopted the budget for 2004-05 it authorized the use of approximately \$3.1 million in contingency funds to balance the budget. Based on staff's revised estimates it now

appears the use of these funds will not be necessary, and that the General Fund will essentially "break even" for 2004-05. This information is shown on Schedule A, attached.

Revenues

The schedule below is the Revenue section of Attachment Schedule A, which is shown here for convenience. The Actual 2003-04 column presents prior year actual information for reference and comparison purposes. The Adjusted Budget 2004-05 column is the adopted budget with any Council authorized changes through December 31, 2004. The Estimated 2004-05 column is staff's estimated revenues based on updated information through December 31, 2004. The Variance column indicates the differences, positive or negative, between the Adjusted Budget and the Estimated columns.

	Actual 2003-04	Adjusted Budget 2004-05	Estimated 2004-05	Variance Positive (Negative)	
REVENUES					
Property Tax	\$ 19,577	\$ 19,105	\$ 19,605	\$ 500	
Sales Tax	- ·	-	_	-	
Sales Tax	25,413	20,250	20,250	-	
State Backfill	-	6,250	6,250	-	
	25,413	26,500	26,500	_	
Real Property Trsf. Tax	6,869	6,300	7,000	700	
Emergency Facilites Tax	1,593	1,700	1,700	-	
Bldg. Const. & Imp. Tax	1,349	1,200	1,200	-	
All Other Taxes	3,191	3,300	3,300	-	
Franchises	5,588	6,822	6,822		
Licenses & Permits	3,501	3,298	3,534	236	
Interest & Rents	379	851	411	(440)	
Fines & Forfeitures VLF	962	887	1,668	781	
VLF	6,445	8,400	1,383	(7,017)	
State Backfill	•	, -	7,715	7,715	
	6,445	8,400	9,098	698	
All Other From Agencies	2,677	2,135	2,803	668	
Fees and Service Charges	2,604	2,531	2,484	(47)	
Other Revenue	2,925	2,738	2,781	43	
Total Operating Revenue	\$ 83,073	\$ 85,767	\$ 88,906	\$ 3,139	

The first revenue estimate concerns Property Tax. This estimate is based on the County's most recent revenue estimates for Hayward for fiscal year 2004-05. This increase is reflected in the County and City's assessed valuation base, which is the basis for property tax revenue. Not surprisingly, this revenue continues to show steady growth.

The next category is Real Property Transfer Tax. This tax is collected on all real estate transactions closing in the City and directly reflects both the number of real estate sales that are taking place and the value of the property being sold. The current year's estimate takes into

account both total revenue remitted to date and the monthly remittance pattern. Consequently, based on revenue collected through December 31, 2004 staff is increasing the estimate for this revenue from \$6.3 million to \$7 million.

The next revenue category is Licenses and Permits. This category is being increased to reflect collections to date. As can be seen by reference to the 2003-04 Actual column the revised estimate is in line with revenues collected in the prior year. It appears that this revenue category was under budgeted originally.

Due to low interest rates, and less funds to invest, investment earnings will not meet budget for the year. Staff is decreasing this revenue from \$851,000 to \$411,000.

The next revenue category to be adjusted is Fines and Forfeitures. Several parking and traffic violation fines go into a separate Parking Fund. Then as revenues accumulate in this fund they are transferred to the General Fund. Staff will be transferring approximately \$800,000 from the Parking Fund into the General Fund for 2004-05. This transfer is in addition to ongoing transfers to the General Fund and represents "one-time" revenues

There are two remaining significant revenue adjustments for 2004-05. One is for the Vehicle License Fee (VLF) and the other is for All Other From Agencies. The VLF is being increased to recognize a timing difference in the way VLF is paid to the City. As result of the Triple Flip and the State's 2004-05 Budget, the City will receive, on a cash basis, an additional \$698,000 in 2004-05. This difference will not repeat in 2005-06 and beyond. The other category, All Other From Agencies is being increased to reflect the receipt of grants which had not been budgeted for 2004-05. The receipt of the grants was uncertain at the time the 2004-05 budget was prepared and as a conservative measure the grants were not originally budgeted.

Expenditures

	_	Actual 2003-04			Estimated 2004-05		Variance Positive (Negative)	
Expenditures								
Employee Services	\$	78,667	\$	79,066	\$	79,066	\$	-
Maintenance & Utilities		4,146		3,894		3,894	\$	-
Supplies and Services		9,849		9,692		9,692	\$	-
Capital Expense		243		75		75	\$	-
Net Interdept. Charges (Credits)		(3,470)		(3,694)		(3,694)	\$	-
	\$	89,435	\$	89,033	\$	89,033	\$	-

As can be seen from the schedule above expenditures are expected to meet budget for 2004-05. Through December 31, Employee Services were at 52% of budget, slightly ahead of the time elapsed percentage of 50% due to one time retirement payouts that will not be repeating throughout the balance of the year. The expenditure categories of Maintenance and Utilities and Supplies and Services were at 48% and 43% of budget respectively. In view of historical expenditure patterns staff anticipates that these categories will not exceed budget for the fiscal

year. Finally, Capital Expense and Net Interdepartmental Charges (Credits) are on target for the year. Consequently, staff is recommending no change to budgeted expenditures for 2004-05.

In summary, the City's General Fund is seeing the impact of a steady economy, a strong real estate market and costs that are under control. These factors are allowing staff to revise the General Fund budget from one that originally contemplated a revenue shortfall of approximately \$3.1 million to a very slight deficit or a break even for the year.

Recommended by:

Diane Lewis, Acting Director of Finance and Internal Services

Approved by:

Jesús Armas, City Manager

City of Hayward Mid-Year Budget Review Schedule of Revenues and Expenditures General Fund -- 2004-05

Schedule A

ReVENUES		(\$000's)						,	
REVENUES 2003-04 2004-05 40-05 (Negative) Property Tax \$ 19,577 \$ 19,105 \$ 19,605 \$ 500 Sales Tax 25,413 20,250 20,250		Adjusted			-			Variance	
REVENUES		-			_				
Sales Tax Sales Tax Sales Tax Revenue 25,413 20,250 20,250 - 5	REVENUES						***	1.30	
Sales Tax Revenue 25,413 20,250 20,250	• •	\$	19,577	\$	19,105	\$	19,605	\$	500
State Backfill 25,413 26,500 2,500									-
Real Property Transfer Tax			25,413						
Real Property Transfer Tax	State Backfill		AE 44A						
Emergency Facilities Tax			•				•		-
Supp. Bldg. Const. & Imp. Tax									700
All Other Taxee 5,588 6,822 6,822 - Licenses and Permits 3,501 3,208 3,530 2 Interest and Rents 7,588 6,822 6,822 - Licenses and Permits 3,501 3,298 3,534 236 Interest and Rents 962 887 1,668 781 Vehicle License Fee VLF 6,446 8,400 1,383 (7,017) State Backfill - 7,715 7,715 All Other From Agencies 2,676 2,135 2,804 669 Fees and Service Charges 2,604 2,531 2,484 (47) Other Revenue 83,072 85,767 88,906 3,139 Recurring Transfers in 5,218 4,965 4,965 - Encumbrances \$88,290 \$90,732 \$93,871 \$3,139 EXPENDITURES Employee Services 78,867 79,066 79,066 - Maintenance and Utilities 4,146 3,894 3,894 - Supplies and Services 9,849 9,692 9,692 - Capital Expense (Credits) (3,470) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers in							•		-
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Fines and Forfeitures			•		•				
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Fees and Service Charges 2,604 2,531 2,484 (47) Other Revenue 83,072 85,767 88,906 3,139 Recurring Transfers in Encumbrances 5,218 4,965 4,965 - Total Resources \$88,290 \$90,732 \$93,871 \$3,139 EXPENDITURES Employee Services 78,687 79,066 79,066 - Maintenance and Utilities 4,146 3,894 3,894 - Supplies and Services 9,849 9,692 9,692 - Capital Expense 243 75 75 - Net Interdept. Charges (Credits) (3,470) (3,694) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurri			-,		-,		-,		
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Total Revenue 83,072 85,767 88,906 3,139 Recurring Transfers In Encumbrances 5,218 4,965 4,965 - Total Resources \$88,290 \$90,732 \$93,871 \$3,139 EXPENDITURES Employee Services 78,687 79,066 79,066 - Maintenance and Utilities 4,146 3,894 3,894 - Supplies and Services 9,849 9,692 9,692 - Capital Expense 243 75 75 - Net Interdept. Charges (Credits) (3,470) (3,694) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurring Transfers (Out) - - - - - - -<	Fees and Service Charges		2,604		2,531		2,484		(47)
Total Resources Sas,290 Sas,29	Other Revenue		2,924		2,738		2,780		42
Encumbrances	Total Revenue		83,072		85,767		88,906		3,139
Encumbrances	Pacurring Transfers In		5 218		A 965		4 985		_
EXPENDITURES 78,667 79,066 79,066 - Maintenance and Utilities 4,146 3,894 3,894 - Supplies and Services 9,849 9,692 9,692 - Capital Expense 243 75 75 - Net Interdept. Charges (Credits) (3,470) (3,694) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers (Out) - - - - - Non-recurring Transfers (Out) - - - - -			0,2,10		-,000		-,000		-
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Employee Services 78,667 79,066 79,066 - Maintenance and Utilities 4,146 3,894 3,894 - Supplies and Services 9,849 9,692 9,692 - Capital Expense 243 75 75 - Net Interdept. Charges (Credits) (3,470) (3,694) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In - - - - - Non-recurring Transfers (Out) - - - - -						Ť			
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Net Interdept. Charges (Credits) (3,470) (3,694) (3,694) - Operating Expenditures 89,435 89,033 89,033 - Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurring Transfers (Out) - - - - - -	• •				•				•
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Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurring Transfers (Out) -	Net interdept. Charges (Credits)		(3,470)		(3,094)		(3,094)		
Recurring Transfers Out 4,627 4,869 4,869 - Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurring Transfers (Out) -	Operating Expenditures		89,435		89,033		89,033		_
Total Expenditures 94,062 93,902 93,902 - Net Operating Revenue (Expenditure) (5,772) (3,170) (31) 3,139 Non-recurring Transfers In Non-recurring Transfers (Out) -<									_
Non-recurring Transfers In									-
Non-recurring Transfers (Out)	Net Operating Revenue (Expenditure)		(5,772)		(3,170)		(31)		3,139
Non-recurring Transfers (Out)	Non-recurring Transfers In		-		•		-		-
Net Revenue (Expenditure) \$ (5.772) \$ (3.170) \$ (31) \$ 3.139		<u></u>	-						-
	Net Revenue (Expenditure)	\$	(5,772)	\$	(3,170)	\$	(31)	\$	3,139

City of Hayward Reserves and Designated Fund Balances June 30, 2004 and Projected June 30, 2005

Schedule B

Balances Adopted with 2004-05 Budget

	Estimated 2003-04	Adopted 2004-05			
Reserved For:					
Encumbrances	\$ 1,147,000	1,147,000			
Inventory	119,828	119,828			
Advances	1,336,000	1,336,000			
	\$ 2,602,828	\$ 2,602,828			
Designated for:					
Economic uncertainty	7,000,000	7,000,000			
Liquidity	3,500,000	3,500,000			
Public Safety Radio System	2,250,000	2,250,000			
Hotel/Conference Center	1,250,000	1,250,000			
Contingencies	4,905,209	1,833,524			
Total Designated Fund Balance	\$ 18,905,209	\$ 15,833,524			
Total Fund Balance	\$ 21,508,037	\$ 18,436,352			

Balances Based on Audit and Projected for 2004-05

	Actual Balance 5/30/2004	Projected Balance 6/30/2005		
Reserved For:	 	**********	- H	
Encumbrances	\$ 804,630	\$	804,630	
Inventory	108,723		108,723	
Advances	 1,336,000	***************************************	1,336,000	
	\$ 2,249,353	\$	2,249,353	
Designated for:				
Economic uncertainty	7,000,000		7,000,000	
Liquidity	3,500,000		3,500,000	
Public Safety Radio System	2,250,000		2,250,000	
Hotel/Conference Center	1,250,000		1,250,000	
Contingencies	 5,647,427		5,616,427	
Total Designated Fund Balance	\$ 19,647,427	\$	19,616,427	
Total Fund Balance	\$ 21,896,780	\$	21,865,780	